

Message Text

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ORIGIN DLOS-09

INFO OCT-01 EUR-12 EA-07 IO-13 ISO-00 USIE-00 ACDA-07
AGRE-00 AID-05 CEA-01 CEQ-01 CG-00 CIAE-00
COME-00 DODE-00 DOTE-00 EB-08 EPA-01 ERDA-05
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NSAE-00 NSC-05 NSF-01 OES-06 OMB-01 PA-01 PM-04
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OES - G.DALTON

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FM SECSTATE WASHDC
TO AMEMBASSY JAKARTA IMMEDIATE
INFO AMEMBASSY LONDON
USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 071508

E.O. 11652: GDS

TAGS: PLOS

SUBJECT: LOS: GROUP OF 17 CONSULTATIONS

JAKARTA FOR LOS DEL

1. GROUP OF 17 MARITIME STATE CONSULTING GROUP MET FOR TWO
DAYS IN LONDON IN PREPARATION FOR NEXT SESSION OF LOS CON-
FERENCE.

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2. MEETING BEGAN WITH A REVIEW OF PROSPECTS FOR THE NEXT
LOS SESSION IN MAY AND THE AGENDA FOR COMMITTEE III DURING
THE 1ST TWO WEEKS. USSR, U.S. AND FRANCE EXPRESSED MAJORITY
VIEW THAT COMMITTEE III EXPERTS SHOULD BE IN NEW YORK DURING
THIS TIME, AVAILABLE FOR PRIVATE, UNOFFICIAL CONSULTATIONS.
USSR EXPRESSED CONCERN THAT INDIA AND SOME OTHER LDCS WOULD

ATTACK "SPECIAL AREA" AND OTHER KEY ARTICLES.

3. GROUP THEN CONSIDERED ARTICLE 30 PARA 6 AND 7 OF RSNT
PART III, ARTICLES CONCERNED WITH COASTAL STATE ENFORCEMENT

U.S., JAPAN AND FRANCE EXPRESSED MAJORITY VIEW THAT PARA 6
GENERALLY ACCEPTABLE BUT OPPOSED PARA 7 AS PRESENTLY DRAFTED -
PROPOSED AMENDMENTS TO PARA 7 BASED ON BONDING AND ENFORCE-
MENT BY PORT STATES RECEIVED LITTLE SUPPORT. USSR STRONGLY
PRESSED FOR SOME LANGUAGE IN PARA 7 WHICH WOULD PROVIDE A

METHOD FOR AVOIDING COASTAL STATE ARREST OF VESSELS BUT
GROUP UNABLE TO AGREE.

4. IN DISCUSSION OF ARTICLE 38 ON FLAG STATE PRE-EMPTION
OF PROSECUTION, U.S. PROPOSED ITS PRIOR AMENDMENTS.
AMENDMENTS WOULD ELIMINATE PRE-EMPTION FOR CASES OF
SERIOUS VIOLATIONS OF INTERNATIONAL DISCHARGE REGULATIONS
AND NARROW PRE-EMPTION POSSIBILITY FOR FLAG STATES WITH
POOR ENFORCEMENT RECORDS. GROUP EXPRESSED GENERAL SUPPORT
FOR MODIFICATION OF ARTICLE 38 (1) TO FURTHER LIMIT RIGHT
OF FLAG STATE PRE-EMPTION FOR STATES WHO FAIL TO EFFEC-
TIVELY ENFORCE INTERNATIONAL STANDARDS. PRIVATE DISCUS-
SIONS INDICATED THAT UK AND SOME OTHERS WERE WILLING TO
RESTRICT PRE-EMPTION CASES, POSSIBLY ONLY TO PORT STATE
ENFORCEMENT AGAINST VIOLATIONS BEYOND 200 MILES. IN
EXCHANGE, UK WANTS CLEAR RIGHT FOR FLAG STATE TO HAVE TO
HAVE FIRST CHANCE AT PROSECUTION IN CASES COVERED WITH
PORT STATE TAKING BOND BUT NOT MOVING FURTHER UNTIL FLAG
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STATE ACTION COMPLETED. GROUP AGREED TO DISCUSS SPECIFIC
PROPOSALS BY USA AND FRANCE AT NEXT MEETING.

5. GROUP DISCUSSED UK PAPER ATTEMPTING TO CLARIFY APPLI-
CABILITY OF SAFEGUARD ARTICLES TO OTHER PARTS OF RSNT.
GROUP AGREED THAT SUBJECT WAS CONTROVERSIAL AND TO STUDY IT
AT NEXT MEETING.

6. GROUP AGREED THAT POSITIONS HAD NOT CHANGED REGARDING
ARTICLE 20-2 PART II AND ARTICLE 21-3 PART III AND THAT
DISCUSSION AT THIS MEETING WOULD NOT BE USEFUL.

7. GROUP DISCUSSED ARTICLE 28 (1) AND (2) IN TERMS OF
POTENTIAL LINK BETWEEN PORT STATE ENFORCEMENT AND FLAG
STATE PRE-EMPTION ARTICLES. GROUP AGREED TO CONSIDER
ISSUE IN THIS LIGHT AT NEXT MEETING. FRANCE WAS ONLY
COUNTRY THAT SPOKE AGAINST APPLICATION OF PORT STATE EN-
FORCEMENT TO VIOLATIONS BEYOND 200 MILES. UK PRIVATELY
INDICATED ACCEPTANCE. GROUP AGREED GENERALLY TO PROPOSE

DELETION OF ARTICLE 28 (4) REALIZING HOWEVER THAT IT
MIGHT MEET RESISTANCE AT CONFERENCE.

8. GREECE REINTRODUCED PROPOSAL TO INCLUDE MARITIME
REPRESENTATION IN ISRA COUNCIL BUT RECEIVED NO SUPPORT
AND CONSIDERABLE OPPOSITION FROM GROUP.

9. UK REPORTED GENERAL OPTIMISM REGARDING THEIR TALKS
WITH STATES BORDERING MALACCA STRAITS. UK FELT THESE
STATES MIGHT ACCEPT SUBMISSION OF TRAFFIC SEPARATION
SCHEME WITH SPECIFIED MINIMUM UNDERKEEL CLEARANCE TO
IMCO IF SUPPORTED BY MARITIME STATES, RATHER THAN PURSU-
ING AMENDMENTS TO STRAITS ARTICLES BY RSNT.

10. GROUP TENTATIVELY AGREED ON JUNE 2 AND 3 IN NEW YORK
AS DATES AND VENUE OF NEXT MEETING.

CHRISTOPHER

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